SPP RE Regional Reliability Standards Development Process Manual

[insert approval date]
# Table of Contents

I. Introduction ............................................................................................................................. 2  

II. Background .............................................................................................................................. 3  

III. Regional Reliability Standard Definition, Characteristics, and Elements ............................. 4  
   A. Definition of a Regional Reliability Standard ......................................................................... 4  
   B. Definition of SPP Criteria ...................................................................................................... 4  
   C. Characteristics of a Regional Reliability Standard ................................................................. 4  
   D. Elements of a Regional Reliability Standard ......................................................................... 5  

IV. Roles in the SPP RE Regional Reliability Standards Development Process ............................. 8  

V. SPP RE Regional Reliability Standards Development Process .................................................. 10  
   A. Assumptions and Prerequisites .............................................................................................. 10  
   B. SPP RE Regional Reliability Standards Development Process Steps ..................................... 11  
      Step 1 – Request to Develop, Revise or Retire a SPP RE Regional Reliability Standard .......... 11  
      Step 2 – Notification to Regional Entity Trustees & Public Notice ......................................... 11  
      Step 3 – Standard Drafting Team Formation .......................................................................... 11  
      Step 4 – Scoping and Drafting .................................................................................................. 12  
      Step 5 – Post Draft for 30 Day Public Comments .................................................................. 13  
      Step 6 – Open Voting ............................................................................................................... 13  
      Step 7 – Prepare Consensus Draft & Minority Report .............................................................. 18  
      Step 8 – Post Draft Standard for Action on the MOPC Agenda .............................................. 18  
      Step 9 – MOPC Review ............................................................................................................ 18  
      Step 10 – SPP Board of Directors/Members Committee Review ............................................. 19  
      Step 11 – Presentation to SPP RE Trustees ............................................................................. 19  
      Step 12 – SPP RE Trustees Action .......................................................................................... 20  
      Step 13 – Submit to NERC for Approval as SPP RE Regional Reliability Standard ................. 20  
   C. Filing of Regional Reliability Standards with Regulatory Agencies ........................................ 20  

Appendix A ..................................................................................................................................... 21  
   I. Maintenance of SPP RE Regional Reliability Standards Development Process Manual ........ 21  
   II. Appeals ................................................................................................................................... 21  

Appendix B: SPP RE Regional Standard Request Form ................................................................. 22  

Appendix C: SPP RE Regional Standard Request Comment Form ................................................. 24  

Appendix D: SPP RE Regional Reliability Standards Development Procedure .............................. 25
I. Introduction

This Manual defines the fair and open process for adoption, approval, revision, reaffirmation, and deletion of a Regional Reliability Standard by Southwest Power Pool (SPP), a Regional Entity (RE). Regional Reliability Standards provide for the reliable regional and sub-regional planning and operation of the Bulk Electric System (BES), consistent with Good Utility Practice within an RE's geographical footprint.

Due process is the key to ensuring Reliability Standards are developed in an environment that is equitable, accessible and responsive to the requirements of all interested and affected parties. An open and fair process ensures that all interested and affected parties have an opportunity to participate in a Regional Reliability Standard's development.

Any entity with a direct and material interest in the SPP RE or SPP RTO (Regional Transmission Organization) BES has a right to participate by: a) expressing a position and its basis, b) having that position considered, c) voting on a proposed Regional Reliability Standard through a segment weighted balanced process, and d) having the right to appeal.
II. Background

An RE may develop, through its own processes, separate Regional Standards that go beyond, add detail to, or implement NERC Reliability Standards, or otherwise address issues that are not addressed in NERC Reliability Standards.

NERC Reliability Standards and the RE’s Regional Standards are all to be included within the RE’s Compliance Monitoring and Enforcement Program.

SPP RE’s Regional Reliability Standards are developed consistent with the following philosophies and according to the process defined in this Manual:

- A fair and open process that provides an opportunity for all interested parties to participate;
- Avoid any impact on commerce that is not necessary for reliability;
- Provide a level of BES reliability that is adequate to protect public health, safety, welfare, and national security and does not have a significant adverse impact on reliability; and
- A justifiable difference between regions or between sub-regions within the regional geographic area.

The NERC Board of Trustees has adopted reliability principles and market interface principles to define the purpose, scope, and nature of Reliability Standards. These principles are fundamental to reliability and the market interface, and provide a constant beacon to guide the development of Reliability Standards. The NERC Board of Trustees may modify these principles from time to time, as necessary, to adapt its vision for Reliability Standards. Persons and committees that are responsible for the RE Regional Reliability Standards process shall consider these NERC principles in the execution of those duties.

NERC Reliability Standards are based on certain reliability principles that define the foundation of reliability for the North American BES. Each Reliability Standard shall enable or support one or more of the reliability principles, thereby ensuring it serves a purpose in support of reliability of the North American BES. Each Reliability Standard shall also be consistent with all of the reliability principles, thereby ensuring no Reliability Standard undermines reliability through an unintended consequence.

While NERC Reliability Standards are intended to promote reliability, they must at the same time accommodate competitive electricity markets. Reliability is a necessity for electricity markets, and robust electricity markets can support reliability. Recognizing that BES reliability and electricity markets are inseparable and mutually interdependent, all Reliability Standards shall be consistent with the market interface principles. Consideration of the market interface principles is intended to ensure Reliability Standards are written such that they achieve their reliability objective without causing undue restrictions or adverse impacts on competitive electricity markets.
III. Regional Reliability Standard Definition, Characteristics, and Elements

A. Definition of a Regional Reliability Standard
A NERC Reliability Standard defines certain obligations or requirements of entities that operate, plan, and use the BES of North America. The obligations or requirements must be material to reliability and measurable. Each obligation and requirement shall support one or more of the stated reliability principles and shall be consistent with all of the stated reliability and market interface principles in the NERC Standards Processes Manual.

SPP RE may develop, through the process described in this Manual, separate SPP RE Regional Reliability Standards that go beyond, add detail to, or implement NERC Reliability Standards, or that cover matters not addressed in NERC Reliability Standards. SPP RE Regional Reliability Standards may be developed and exist separately from NERC Reliability Standards, or may be proposed as NERC Reliability Standards.

SPP RE Regional Reliability Standards that exist separately from NERC Reliability Standards shall be more stringent than a NERC Reliability Standard, including a regional difference that addresses matters that the NERC Reliability Standard does not, or shall be based on a regional difference necessitated by a physical difference in the BES. SPP Regional Reliability Standards, if approved by the SPP RE Trustees, are forwarded to NERC for review and approval and submitted to FERC for approval.

B. Definition of SPP Criteria
SPP Criteria are requirements used by SPP members for purposes other than those specified for SPP RE Regional Reliability Standards. SPP Criteria are enforceable only under the terms and conditions of the SPP Membership Agreement. SPP Criteria may be developed in accordance with SPP Bylaws outside the process described within this Manual, since these Criteria are not intended to be used by the SPP Regional Entity for compliance and enforcement under its authority delegated by the NERC–SPP Regional Delegation Agreement.

C. Characteristics of a Regional Reliability Standard
SPP RE Regional Reliability Standards define obligations or requirements for the operation and planning of interconnected systems and market interface practices that will be enforceable under SPP RE’s authority. The format and process defined by this Manual applies to all SPP RE Regional Reliability Standards.

A Regional Standard shall have the following characteristics:

- **Material to Reliability** - A Regional Reliability Standard shall be material to the reliability of the BES of the RE’s region. If the reliability of the BES could be compromised without a particular Regional Reliability Standard or by a failure to comply with that Regional Reliability Standard, the Regional Reliability Standard is material to reliability.
- **Measurable** – A Regional Reliability Standard shall establish technical or performance requirements that can be practically measured.

- **Relative to NERC Reliability Standards** - A Regional Reliability Standard must go beyond, add detail to, or implement NERC Reliability Standards, or cover matters not addressed in NERC Reliability Standards.

### D. Elements of a Regional Reliability Standard

A Regional Reliability Standard shall consist of the elements identified in this section of this Manual. These elements are intended to apply a systematic discipline in the development and revision of Regional Reliability Standards. This discipline is necessary to achieve Regional Reliability Standards that are measurable, enforceable, and consistent. The format allows a clear statement of the purpose, requirements, measures, and penalties for non-compliance associated with each Regional Reliability Standard. Supporting documents to aid in the implementation of a Regional Reliability Standard may be referenced by the Regional Reliability Standard but are not part of the Regional Reliability Standard itself. All mandatory requirements of a Regional Reliability Standard shall be within an element of the Regional Reliability Standard.

**Performance Elements of a Regional Reliability Standard**

<table>
<thead>
<tr>
<th>Identification Number</th>
<th>A unique identification number assigned in accordance with an administrative classification system to facilitate tracking and reference RE documentation. Format for Regional Standard Request will be: RSR-000.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Title</td>
<td>A brief, descriptive phrase identifying the topic of the Regional Reliability Standard.</td>
</tr>
<tr>
<td>Effective Date and Status</td>
<td>The effective date of the Regional Reliability Standard or, prior to adoption of the Regional Reliability Standard by the RE through its own processes, the proposed effective date. The status of the Regional Reliability Standard will be indicated as active or by reference to one of the numbered steps in the RE’s Regional Reliability Standards development process.</td>
</tr>
<tr>
<td>Purpose</td>
<td>The purpose of the Regional Reliability Standard. The purpose shall explicitly state what outcome will be achieved or is expected by this Regional Reliability Standard. The purpose is agreed to early in the process as a step toward obtaining approval to proceed with the development of the Regional Reliability Standard. The purpose should link the Regional Reliability Standard to the relevant principle(s).</td>
</tr>
<tr>
<td>Requirement(s)</td>
<td>Explicitly stated technical, performance, and preparedness requirements. Each requirement identifies the responsible entity and the action to be performed or outcome to be achieved. Each statement in the requirements section shall be a statement for which compliance is mandatory. Any additional comments or statements for which compliance is not mandatory, such as background or explanatory information, should be placed in a separate document and referenced. (See Supporting Information below).</td>
</tr>
<tr>
<td>Applicability</td>
<td>Clear identification of the functional classes of entities responsible for complying with the standard, noting any specific additions or exceptions. If not applicable to the entire SPP area, there should be a clear identification of the portion of the BES to which the</td>
</tr>
</tbody>
</table>
| Risk Factor(s)       | The potential reliability significance of each requirement, designated as a High, Medium, or Lower Risk Factor in accordance with the criteria listed below:

**A High Risk Factor** requirement (a) is one that, if violated, could directly cause or contribute to BES instability, separation, or a cascading sequence of failures, or could place the BES at an unacceptable risk of instability, separation, or cascading failures; or (b) is a requirement in a planning time frame that, if violated, could - under emergency, abnormal, or restorative conditions anticipated by the preparations - directly cause or contribute to BES instability, separation, or a cascading sequence of failures; or could place the BES at an unacceptable risk of instability, separation, or cascading failures; or could hinder restoration to a normal condition.

**A Medium Risk Factor** requirement (a) is a requirement that, if violated, could directly affect the electrical state or the capability of the BES, or the ability to effectively monitor and control the BES, but is unlikely to lead to BES instability, separation, or cascading failures; or (b) is a requirement in a planning time frame that, if violated, could, under emergency, abnormal, or restorative conditions anticipated by the preparations, directly affect the electrical state or capability of the BES or the ability to effectively monitor, control, or restore the BES, but is unlikely - under emergency, abnormal, or restoration conditions anticipated by the preparations - to lead to BES instability, separation, or cascading failures, nor to hinder restoration to a normal condition.

**A Lower Risk Factor** requirement is administrative in nature and (a) is a requirement that, if violated, would not be expected to affect the electrical state or capability of the BES or the ability to effectively monitor and control the BES; or (b) is a requirement in a planning time frame that, if violated, would not, under the emergency, abnormal, or restorative conditions anticipated by the preparations, be expected to affect the electrical state or capability of the BES or the ability to effectively monitor, control, or restore the BES.

| Measure(s)        | Each requirement shall be addressed by one or more measurements. Measurements will be used to assess performance and outcomes for the purpose of determining compliance with the requirements stated above. Each measurement identifies to whom the measurement applies and the expected level of performance or outcomes required to demonstrate compliance. Each measurement shall be tangible, practical, and as objective as is practical. Measures are proxies to assess required performance or outcomes. Achieving the measures should be a necessary and sufficient indicator that the requirement was met. Each measure shall clearly refer to the requirements(s) to which it applies. |
### Compliance Elements of a Regional Reliability Standard

| Compliance Monitoring Process | The following compliance elements, which are part of the Regional Reliability Standard and are balloted with the Regional Reliability Standard, are developed for each measure by the NERC compliance program in coordination with the standard drafting team (SDT):
|                          | • Specific data or information required to measure performance or outcomes.
|                          | • Entity responsible for providing the data or information for measuring performance or outcomes.
|                          | • Process used to evaluate data or information for assessing performance or outcomes.
|                          | • Entity responsible for evaluating data or information to assess performance or outcomes.
|                          | • Time period in which performance or outcomes is measured, evaluated, and then reset.
|                          | • Measurement data retention requirements and assignment of responsibility for data archiving. |

| Violation Severity Levels | Defines the degree to which compliance with a requirement was not achieved. The violation severity levels are part of the Regional Reliability Standard and are balloted with the Regional Reliability Standard, and are developed by the NERC compliance program in coordination with the SDT. |

### Supporting Information Elements

| Interpretations | Formally approved interpretations of the Regional Reliability Standard. Interpretations are temporary, as the standard should be revised to incorporate the interpretation. Interpretations are developed and approved through the Regional Reliability Standards Process steps outlined in Section V., Part B of this Manual. |
| Implementation Plan | Each Regional Reliability Standard shall have an associated implementation plan describing the effective date of the Regional Reliability Standard or effective dates if there is a phased implementation. The implementation plan may also describe the implementation of the Regional Reliability Standard in the compliance program and other considerations in the initial use of the Regional Reliability Standard, such as necessary tools, training, etc. The implementation plan must be posted for at least one public comment period and is approved as part of the ballot of the Regional Reliability Standard. |
| Supporting References | This section references related documents that support reasons for, or otherwise provide additional information related to, the Regional Reliability Standard. Examples include, but are not limited to:
|                          | • Development history of the Regional Reliability Standard and prior versions
|                          | • Notes pertaining to implementation or compliance
|                          | • Regional Reliability Standard references
|                          | • Regional Reliability Standard supplements
|                          | • Procedures
|                          | • Practices
|                          | • Training references
|                          | • Technical references
|                          | • White papers
|                          | • Internet links to related information |
IV. Roles in the SPP RE Regional Reliability Standards Development Process

Any entity that is directly and materially affected by the reliability of the SPP RE or RTO BES shall be allowed to request a SPP RE Regional Reliability Standard be developed, modified, or retired.

**Originator** - Any entity (person, organization, company, governmental agency, individual, etc.) that is directly and materially affected by SPP RE or RTO BES operation is allowed to request a SPP RE Regional Reliability Standard be developed or an existing SPP RE Regional Reliability Standard be modified or retired.

**Registered ballot body** - The registered ballot body comprises all entities or individuals that qualify for one of the voting segments and are registered with SPP RE as a ballot participant to vote on a proposed SPP RE Regional Reliability Standard. Membership in SPP is not a requirement for registration. Registration in a ballot body must be completed by close of business the day before voting begins on the proposed SPP RE Regional Reliability Standard action. Each SPP RE Regional Reliability Standard action has its own registered ballot body. The representation model of the registered ballot body is provided in Sec V. Part B. (Step 6 – Open Voting). The outcome of the vote of the registered ballot body is forwarded to the SPP RE Trustees regardless of advisory voting outcomes at the MOPC or SPP Board level.

**SPP Regional Entity Trustees (SPP RE Trustees)** – The SPP RE Trustees shall act on any proposed SPP RE Regional Reliability Standard that has gone through the process contained in this Manual. Upon approval by the SPP RE Trustees, the SPP RE Regional Reliability Standard will be submitted to NERC for approval. SPP RE Trustees are notified of all proposed SPP Regional Reliability Standards requests and receive progress reports from SPP RE staff. They also receive notice of the outcome of votes by the ballot body and any advisory recommendations and reports on proposed SPP RE Regional Reliability Standards made by the Standards Drafting Team (SDT), Markets and Operations Policy Committee (MOPC) and SPP Board.

**Regional Entity Staff (RE staff)** – SPP RE staff shall support the SPP RE Trustees in their oversight authority over the Regional Reliability Standard Development and any other function or responsibility ascribed to them in the NERC- SPP Delegation Agreement.

**SPP Markets and Operations Policy Committee (MOPC)** – If accepted in Step 1, the MOPC will assign SPP RE Regional Standards requests to a SDT for development, revision, or retirement.

**SPP Board of Directors and Members Committee (BOD/MC)** – The BOD/MC provide advisory votes to the SPP RE Trustees on reliability matters as they pertain to SPP RE. The BOD/MC votes on proposed SPP RE Regional Reliability Standards or changes to SPP RE Regional Reliability Standards for the sole purpose of providing an additional stakeholder forum for review and valuable input to the SPP RE Trustees’ decision on a SPP RE Regional Reliability Standard, based on the BOD/MC’s expertise on reliability, operations, and market matters, as well as its wide diverse representation of the SPP membership.
Compliance Director – The SPP RE staff responsible for the administration of the SPP RE Compliance Monitoring and Enforcement Program. This staff member’s duties include but are not limited to providing inputs and comments during the SPP Regional Reliability Standards development process to ensure the measures will be effective and can be practically implemented.

Standard Drafting Team (SDT) – An SDT is comprised of technical experts that work cooperatively in the development and modification of SPP RE Regional Reliability Standards in accordance with the processes defined in this Manual. Any interested party may participate in meetings and provide input and comments on the proposed SPP RE Regional Standard under provisions of the SPP RE Regional Standards Development Process Manual. However, only SDT members may vote on SDT actions and decisions outside of the open voting process (*Step 6*).
V. SPP RE Regional Reliability Standards Development Process

A. Assumptions and Prerequisites
The process for developing and approving SPP RE Regional Reliability Standards is similar to procedures accredited by the American National Standards Institute (ANSI), like that employed by the North American Energy Standards Board (NAESB). The SPP RE Regional Reliability Standards development process has the following characteristics:

- **Inclusive** - Any entity representing an organization with a direct and material interest in the SPP RE or RTO BES has a right to participate by:
  a) Expressing an opinion and its basis,
  b) Having that position considered,
  c) Voting on a proposed SPP RE Regional Reliability Standard through a segment weighted balanced process, and
  d) Appealing any negative decision

- **Openness** - Participation is open to all entities that are directly and materially affected by SPP RE's or RTO's BES reliability. There shall be no undue financial barriers to participation. Participation shall not be conditioned upon membership in SPP or registration with SPP RE, and shall not be unreasonably restricted on the basis of technical qualifications or other such requirements. Meetings of SDT's are open to all interested parties and are noticed on the public SPP website at least seven days in advance. Since pre-existing SPP committees, working groups, or task forces may serve as the base for a SDT, the agenda for these organizational group meetings will note that an SDT activity is being undertaken to distinguish such activity from other non-SDT related agenda items. The openness provisions of this Manual apply only and explicitly to the SDT activities. Meetings of subcommittees and working groups serving as a SDT shall follow the SPP Bylaws Sec 3.5 Meetings.

- **Balance** - The SPP RE Regional Reliability Standards Development Process strives to have an appropriate balance of interests. The process prevents any two voting sectors from dominating voting outcomes and no single voting sectors from defeating a proposed SPP RE Regional Reliability standard.

- **Due Process** – The SPP RE Regional Reliability Standards Development Process provides reasonable notice and opportunity for public comment. At a minimum, the procedure shall include public notice of the intent to develop a standard, a public comment period on the proposed standard, due consideration of those public comments, and a ballot of interested stakeholders.

- **Transparent** – All actions material to the development of an SPP RE Regional Reliability Standard shall be transparent. All SDT meetings shall be open and publicly noticed on the public SPP website.
B. SPP RE Regional Reliability Standards Development Process Steps

Notes: The term “days” below refers to calendar days. The following process steps apply to developing, revising, or retiring an SPP RE Regional Reliability Standard.

Step 1 – Request to Develop, Revise or Retire a SPP RE Regional Reliability Standard

Any entity that is directly or materially impacted by the operation of the BES within the geographical footprint of SPP RE or RTO may submit a request to the MOPC for the development, modification, or deletion of a SPP RE Regional Reliability Standard. Any such request shall be submitted to the MOPC Chairman, or his/her designee, or by another process as otherwise posted on the public SPP website. The request should be made using the SPP RE Regional Standard Request Form (RSR) in Appendix B.

The MOPC or a designee will work with the Originator to develop a description of the proposed SPP RE Regional Reliability Standard’s subject matter containing sufficient detail to clearly define the purpose, scope, impacted parties, and other relevant information related to the proposed SPP RE Regional Reliability Standard. Following the development of a request, the MOPC may take one of the following actions:

- Remand the request back to the Originator for additional work and information.
- Accept the request as a candidate for a new or revised regional standard.
- Reject the request. If the MOPC rejects a request, it will provide a written explanation for rejection to the Originator and the RE Trustees within 30 days of the rejection decision.

If rejected by MOPC, the RE Trustees may accept MOPC’s decision or move it forward for consideration (Step 2).

Step 2 – Notification to Regional Entity Trustees & Public Notice

Once accepted as a candidate for a new or revised SPP RE Regional Reliability Standard, the Chairman of the MOPC or his/her designee will forward the request to the SPP RE Trustees. SPP RE staff will post the request on the public SPP website for public notice and may utilize any appropriate SPP email distribution lists within 30 days. The request is not to be judged as appropriate or useful at this stage.

Step 3 – Standard Drafting Team Formation

For each new SPP RE Regional Reliability Standard request, MOPC will use the customary communication procedures and processes then in effect to request that interested parties who wish to serve on the SDT submit their names and qualifications to MOPC. The request will also be posted in the public SPP website. MOPC will establish a 30-day window for submittal of nominations. MOPC will then appoint to the SDT individuals with the necessary technical expertise. SDT membership shall not be conditioned upon membership in SPP or registration with SPP RE. If the open nominations process does not solicit enough SDT members, MOPC may assign the request to an existing working group.
The MOPC’s assignment to the SDT will include any necessary deadlines and due dates for the proposed SPP RE Regional Reliability Standard.

Any documentation of the deliberations of the SDT concerning the proposed SPP RE Regional Reliability Standard shall be made available in accordance with the SPP Bylaws requirements for meeting and organizational groups then in effect. Meetings of the SDT are open to any interested party, but only SDT members may vote on SDT actions and decisions outside of the open voting process (Step 6). Meeting dates and actions on the proposed SPP RE Regional Reliability Standard are publicly noticed on the public SPP website.

The SDT shall provide a report to the SPP RE Trustees and the MOPC on a periodic basis (at least at every regularly scheduled meeting) noting the status of the proposed SPP RE Regional Reliability Standard that has been assigned to it for consideration.

**Step 4 – Scoping and Drafting**

The SDT will draft the language of the proposed SPP RE Regional Reliability Standard per the description provided by the MOPC and the Originator. The SDT may recommend changes to the scope, purpose, need or other relevant aspects of the proposed SPP RE Regional Reliability Standard, including termination of the proposed SPP RE Regional Reliability Standard, through consultation with the MOPC.

The SDT will develop a work plan for completing the proposed SPP RE Regional Reliability Standard development work, including the establishment of milestones for completing critical elements of the work in sufficient detail to ensure that the SDT will meet the date objective in the assignment, or an alternative date. This plan will be provided to the SPP RE Trustees and the MOPC.

The SDT may meet in person or via electronic means as necessary, may establish sub-work teams (made up of members of the SDT) as necessary, and may perform other activities to address the parameters of the proposed SPP RE Regional Reliability Standard and the established milestone date(s).

The SDT should consider:

- The impact of the proposed SPP RE Regional Reliability Standard on neighboring regions and seek appropriate input from the neighboring regions if the proposed SPP RE Regional Reliability Standard is determined to have such an impact.

- An implementation plan, including the nature, extent and duration of field-testing, if any.

- The need for any existing proposed SPP RE Regional Reliability Standard to be retired, in part or whole, or otherwise impacted by the implementation of the draft proposed SPP RE Regional Reliability Standard.

- Technical reports, white papers and/or work papers that provide technical support for the proposed SPP RE Regional Reliability Standard under consideration.
• Documenting the perceived reliability impact should the proposed SPP RE Regional Reliability Standard be approved.

The SDT will regularly (at least at every regularly scheduled meeting) report to the SPP RE Trustees and the MOPC on its progress in meeting a timely completion of the draft proposed SPP RE Regional Reliability Standard. The SDT may request consideration of scope changes or termination of the proposed SPP RE Regional Reliability Standard at any point in the SPP RE Regional Reliability Standard development process.

The SPP RE Trustees or the MOPC may at any time direct the SDT move to Step 5-Public Comments and post for comment the current work product, or terminate activity if there is no further need for the proposed SPP RE Regional Reliability Standard. If the activity is terminated, SPP RE staff will notify the Originator and the SPP RE Trustees within 30 days.

If there are competing drafts, all will be posted on the public SPP website for comment. The MOPC may take this step at any time after a SDT has been commissioned to develop the proposed SPP RE Regional Reliability Standard.

For proposed SPP RE Regional Reliability Standards in progress, the MOPC must take action to move to Step 5-Public Comments or reject the proposal. If the MOPC votes to terminate the activity, the SPP RE Trustees must be notified with supporting reasons provided to them. The proposed SPP Regional Reliability Standard would then go directly to Step 12 – SPP RE Trustees Action.

**Step 5 – Post Draft for 30 Day Public Comments**

SPP RE staff will post the draft of the proposed SPP RE Regional Reliability Standard on the public SPP website, along with any supporting documents, for a 30-day comment period. SPP RE staff shall also inform Registered Entities and other potentially interested stakeholders of the posting using the customary communication procedures and processes then in effect. Comments may be submitted using the RSR Comment Form in Appendix B, also available on the public SPP website.

Within 30 days of the conclusion of the 30-day comment period, the SDT shall convene and consider the written views and objections of all participants as they relate to the draft proposed SPP RE Regional Reliability Standard, the implementation plan, and/or supporting technical documents. The SDT shall prepare a summary of the comments received and any changes made as a result of the comments. The summary, along with a response to each comment received, will be posted on the SPP website no later than the next posting of the proposed standard. Following its consideration of comments, the SDT may elect to return to Step 4 Scoping and Drafting to further revise the proposed SPP RE Regional Reliability Standard and/or any supporting documentation.

**Step 6 – Open Voting**

The SDT shall direct SPP RE staff to post the revised draft proposed SPP RE Regional Reliability Standard and other relevant documents, including but not limited to, the implementation plan, supporting technical documentation, and summary of comments.
First Ballot

SPP RE staff will schedule a vote by interested parties to commence no sooner than 15 days and no later than 30 days following the posting of the revised draft.

Registered ballot body members shall be allowed to vote over a period of 15 days; votes must be submitted by close of business on the final day of the voting period. Voting will be through electronic means or other means provided by SPP.

SPP Segment Weighted Voting

At least fifteen days prior to the start date of voting ballot, SPP RE staff will use the customary communication procedures and processes then in effect to notify interested parties and will post the notification on the public SPP website.

To vote on a proposed SPP RE Regional Reliability Standard, an entity must register in a ballot body created for that specific draft of the proposed SPP RE Regional Reliability Standard. Registration must be submitted by close of business on the final day of the ballot body registration period. The registered ballot body comprises all entities or individuals that qualify for one of the SPP RE Regional Reliability Standards segments and are registered with SPP RE as a ballot body participant. A registered ballot body participant cannot change segments during a balloting period once the participant has cast a vote or designated a proxy. When registering for a subsequent ballot(s) of the same proposed SPP RE Regional Reliability Standard, an entity cannot change the segment for which it previously registered.

The five SPP voting segments for Regional Reliability Standards are:

1) Transmission  
2) Generation  
3) Marketer/Broker  
4) Distribution/Load Serving Entity  
5) End User and Public Interest

Any entity that can meet any one of the segment qualifications below is entitled to register and vote in that segment. Only one vote per entity per segment is permitted. For purposes of SPP RE Regional Reliability Standard ballot body registration and voting, an entity is defined as an individual or organization that has a separate legal identity. Affiliates (subsidiary, parent, or sibling corporations) shall be treated as one entity except in instances where the affiliates are separately registered in the NERC Compliance Registry, in which case the affiliates may be treated as separate entities.

The segment qualifications are as follows (only one of the segment qualifications must be met):

1) Transmission  
   a. Any entity that owns and maintains transmission facilities  
   b. Any entity responsible for the reliability of its local transmission system and operates or directs the operations of the transmission facilities
c. Any entity that develops a long-term (generally one year and beyond) plan for the reliability (adequacy) of the interconnected bulk electric transmission systems within its portion of the PA area

d. Any entity that administers the transmission tariff and provides transmission service to transmission customers under applicable transmission service agreements

e. Any entity that coordinates and integrates transmission facility and service plans, resource plans, and protection systems

f. Any entity that is responsible for the reliable operation of the BES, has the wide area view of the BES, and has the operating tools, processes and procedures, including the authority to prevent or mitigate emergency operating situations in both next-day analysis and real-time operations

2) Generation

a. Any entity that owns and maintains generating units, including variable and other renewable resources

b. Any entity that operates generating unit(s) and performs the functions of supplying energy and interconnected operations services

c. Any entity that integrates resource plans ahead of time, maintains load-interchange-generation balance within a BA area, and supports Interconnection frequency in real-time

d. Any entity that authorizes implementation of valid and balanced Interchange Schedules between Balancing Authority Areas, and ensures communication of Interchange information for reliability assessment purposes

e. Any entity that coordinates and integrates transmission facility and service plans, resource plans, and protection systems

f. Any entity that purchases or sells and takes title to energy, capacity, and interconnected operations services

g. Any entity that is responsible for the reliable operation of the BES, has the wide area view of the BES, and has the operating tools, processes and procedures, including the authority to prevent or mitigate emergency operating situations in both next-day analysis and real-time operations

h. Any entity that develops a long-term (generally one year and beyond) plan for the resource adequacy of specific loads (customer demand and energy requirements) within a planning authority area

3) Marketer/Broker

a. Any entity serving end-use customers under a power marketing agreement or other authorization not classified as a regulated tariff

b. Any entity that buys, sells, or brokers energy and related services for resale in wholesale or retail markets, whether a non-jurisdictional entity operating within its charter or an entity licensed by a jurisdictional regulator

c. Any entity that is a Generation and Transmission (G&T) cooperative or joint-action agency that performs an electricity broker, aggregator, or marketer function

d. Any entity that is an agent or association that represents groups of electricity brokers, aggregators, or marketers

e. Any entity that is a demand-side management provider
4) **Distribution/Load Serving Entity**
   a. Any entity that provides and operates the “wires” between the transmission system and the end-use customer
   b. Any entity that secures energy and transmission service (and related interconnected operations services) to serve the electrical demand and energy requirements of its end-use customers
   c. Any entity that purchases or sells and takes title to energy, capacity, and interconnected operations services

5) **End User and Public Interest**
   a. Any entity with service delivery taken that is not purchased for resale
   b. Any governmental entity or agency, including public utility commissions
   c. An entity that qualifies for registration in another segment may not register in the End User/Public Interest segment. Any individual currently employed by an entity that is eligible to join one or more of the other segments shall not be qualified to join the End User/Public Interest segment.

SPP RE staff will accept votes any time during the 15-day ballot period for the draft proposed SPP RE Regional Reliability Standard. Votes must be submitted by close of business on the final day of the ballot period. Votes will be counted by voting segment. Each voting segment will receive 20% of the vote, unless there are less than five votes in the segment and then the segment vote will be adjusted as provided for below.

**Criteria for Ballot Pool Approval**

For a Regional Reliability Standard action to be approved by the ballot body and passed on for further consideration (Step 8- Post Draft Standard for Action on the MOPC Agenda) the following is required:

- A quorum of registered ballot body members, which is established by at least 75% of the members of the registered ballot body casting a ballot, whether that ballot is affirmative, negative, or an abstention. A quorum is not reached when 75% of the registered ballot body is equal to or less than three; and

- A two-thirds (66.67%) majority of the weighted segment votes cast shall be affirmative. The number of votes cast is the sum of affirmative and negative votes, excluding abstentions and non-responses.

The following process will be used to determine if there are sufficient affirmative votes for ballot body approval:

- For each segment with five or more votes, the number of affirmative votes shall be divided by the sum of affirmative and negative votes to determine the fractional vote for the segment. This resulting fractional percentage shall be carried forward to the combined total of affirmative votes for all segments; the negative votes shall be tallied in the same manner and shall be carried forward in the combined total of negative votes for all segments. Abstentions and non-responses shall not be counted in the segment’s fractional affirmative or negative vote.
• For each segment with less than five votes, the segment’s vote weight shall be proportionally reduced. Each affirmative or negative vote within that segment shall receive a weight of 20% of the segment vote (.20) within the appropriate vote column (affirmative or negative). The fractional sum total for each of the columns, affirmative and negative, shall be carried forward to the combined total of affirmative and negative votes for all segments.

The result of the total fractional sum of affirmative votes combined from all voting segments, divided by the total fractional sum of total affirmative and negative votes from all voting segments, shall be the percentage used to determine if the ballot has attained a two-thirds (66.67%) needed for ballot body approval of the SPP RE Regional Reliability Standard action and to be moved on for further consideration.

If the vote fails to achieve the required two-third majority of those voting as provided for herein, the proposed SPP RE Regional Reliability Standard will be returned to the SDT for consideration for future action (Step 4- Scoping and Drafting). The SDT may revise the proposed SPP RE Regional Reliability Standard, post the draft proposed SPP RE Regional Reliability Standard again for comments, reballot the proposed SPP RE Regional Reliability Standard, ask the SPP RE Trustees to terminate the request, or take any other action it deems appropriate.

In the event that the proposed SPP RE Regional Reliability Standard receives the required two-third majority of those voting but also receives negative votes with comments during the ballot period, those comments shall be addressed in accordance with Step 5 and included with a re-circulation ballot.

Recirculation Ballot

In the recirculation ballot, members of the ballot body shall again be presented the proposed standard (unchanged from the first ballot) along with the reasons for negative votes, the SDT responses, and any resolution of the differences.

All members of the ballot body eligible to vote shall be permitted to reconsider and change their vote from the first ballot. Eligible voting members of the ballot body that did not respond to the first ballot shall be permitted to vote in the recirculation ballot. Only one vote will be accepted from each entity within a segment.

In the recirculation ballot, votes will be counted by exception only - members on the recirculation ballot may indicate a revision to their original vote, otherwise their vote shall remain the same as in the first ballot. If a recirculation ballot is conducted, the results of the recirculation ballot shall determine the status of the standard, regardless of the outcome of the first ballot.

The voting time window for the recirculation ballot is ten (10) days. The 15-day posting is not required for the recirculation ballot. Members of the ballot body may submit comments in the recirculation ballot but no response to those comments is required.

The SPP RE Trustees are notified of the outcome of the vote(s) and any actions taken by the SDT as a result of the vote(s). The SPP RE Trustees will determine any additional action to be taken. (Step 12-SPP RE Trustees Action)
**Step 7 – Prepare Consensus Draft & Minority Report**
When a draft of the proposed SPP RE Regional Reliability Standard is approved by the SPP RE Regional Reliability Standard registered ballot body, the SDT will present the approved draft of the proposed SPP RE Regional Reliability (Consensus Draft SPP RE Regional Reliability Standard) to SPP RE staff, the MOPC and the BOD/MC before final action by the SPP RE Trustees.

**Minority Report and Appeals**
A minority report will be prepared if there are issues not resolved by the SDT during the drafting phase (Step 4), from the public comments (Step 5) or from the open voting process (Step 6).

- The minority report will include a summary of comments that were rejected by the SDT during the development of the proposed SPP RE Regional Reliability Standard and the reason(s) that these comments were rejected, in part or whole.

- A minority report will include any appeals from interested parties that the SPP RE Regional Standards Development Process Manual was violated in the development of the proposed SPP RE Regional Reliability Standard.

- The minority report will remain a part of the record of the proposed SPP RE Regional Reliability Standard and will be available to any interested party during any subsequent steps.

- The Consensus Draft SPP RE Regional Reliability Standard and any minority reports will be presented to the MOPC for its consideration and an advisory vote.

**Step 8 – Post Draft Standard for Action on the MOPC Agenda**
The Consensus Draft SPP RE Regional Reliability Standard will be noticed for consideration on the MOPC agenda. The agenda materials will be made available per the SPP Bylaws, Section 3.5. If a Consensus Draft SPP RE Regional Reliability Standard requires consideration by the MOPC prior to a regularly scheduled meeting, SPP RE staff will notify the MOPC Chairman, who will notice a special meeting in accordance with the SPP Bylaws.

**Step 9 – MOPC Review**
The MOPC will provide an advisory vote on the Consensus Draft SPP RE Regional Reliability Standard under the governance provisions of the SPP Bylaws, Section 3.9-Voting. If the MOPC opposes the Consensus Draft SPP RE Regional Reliability Standard, the MOPC may request revision of the Consensus Draft SPP RE Regional Reliability Standard or termination of further activity on the proposed SPP RE Regional Reliability Standard. If the proposed SPP RE Regional Reliability Standard is terminated, notice will be provided to the SDT, SPP RE staff, and SPP RE Trustees for further action (Step 12). If further revision is requested by the MOPC, the Consensus Draft SPP RE Regional Reliability Standard will be remanded back to the SDT with comments from the MOPC.

The MOPC shall be provided:

- The Consensus Draft SPP RE Regional Reliability Standard and any modification or deletion of other related existing SPP RE Regional Reliability Standard(s)
• Implementation Plan (including recommended field testing and effective dates)
• Technical documentation supporting the Consensus Draft SPP RE Regional Reliability Standard
• A summary of the registered ballot body vote and summary of the comments and responses that accompanied the votes, including a Minority Report if applicable

If the MOPC concurs with the Consensus Draft SPP RE Regional Reliability Standard, the Consensus Draft SPP RE Regional Reliability Standard will proceed to the SPP Board of Directors and Members Committee for review (Step 10-SPP RE Trustees Action).

The SPP RE Trustees will be notified of the outcome of the MOPC review.

**Step 10 – SPP Board of Directors/Members Committee Review**

A Consensus Draft SPP RE Regional Reliability Standard submitted to the SPP Board of Directors/Members Committee (BOD/MC) for review must be publicly posted at least seven days prior to consideration by the BOD/MC. The BOD/MC may consider the Consensus Draft SPP RE Regional Reliability Standard at a regularly scheduled meeting or as determined by the Chairman of the BOD/MC.

The BOD/MC shall be provided:

• The Consensus Draft SPP RE Regional Reliability Standard and any modification or deletion of other related existing SPP RE Regional Reliability Standard(s)
• Implementation Plan (including recommended field testing and effective dates)
• Technical documentation supporting the Consensus Draft SPP RE Regional Reliability Standard
• A summary of the registered ballot body vote and summary of the comments and responses that accompanied the votes, including a Minority Report if applicable
• The results of the MOPC advisory vote and any comments
• Any other information relevant to the proposed SPP RE Regional Reliability Standard

The BOD/MC will:

• Provide an advisory vote to the SPP RE Trustees on the Consensus Draft SPP RE Regional Reliability Standard (Step 11- Presentation to SPP RE Trustees); or
• Return the Consensus Draft SPP RE Regional Reliability Standard to the MOPC with comments

In the case of a second return of a proposed SPP RE Regional Reliability Standard from the BOD/MC to MOPC, the proposed SPP RE Regional Reliability Standard will be forwarded to the SPP RE Trustees for action (Step 12-SPP RE Trustees Action).

**Step 11 –Presentation to SPP RE Trustees**

A Consensus Draft SPP RE Regional Reliability Standard submitted to the SPP RE Trustees for action must be publicly posted at least seven days prior to consideration by the SPP RE Trustees.

The SPP RE Trustees shall be provided:

• The Consensus Draft SPP RE Regional Reliability Standard and any modification or deletion of other related existing SPP RE Regional Reliability Standard(s)
• Implementation Plan (including recommended field testing and effective dates)
• Technical documentation supporting the Consensus Draft SPP RE Regional Reliability Standard
• A summary of the registered ballot body vote and summary of the comments and responses that accompanied the vote including a Minority Report if applicable
• The results of the MOPC advisory vote and any associated comments
• The results of the BOD/MC advisory vote and any associated comments
• Any other information relevant to the proposed SPP RE Regional Reliability Standard

**Step 12 – SPP RE Trustees Action**
The SPP RE Trustees will:

- Recommend NERC approve the Consensus Draft SPP RE Regional Reliability Standard through the NERC process; or
- Remand the Consensus Draft SPP RE Regional Reliability Standard to the SDT through the MOPC with comments and instructions; or
- Determine there is no need for the Consensus Draft SPP RE Regional Reliability Standard and terminate any future activity.

The SPP RE Trustees may consider the Consensus Draft SPP RE Regional Reliability Standard at a regularly scheduled meeting, or as determined by the Chairman of the SPP RE Trustees.

If a Consensus Draft SPP RE Regional Reliability Standard is forwarded to the SPP RE Trustees for action as a result of an opposing MOPC vote (*Step 9 - MOPC Review*) or if automatically forwarded to them as a result of two or more returns by the MOPC or SPP BOD/MC (*Step 10- SPP Board of Directors/Members Committee Review*), the SPP RE Trustees will take definitive action, including initiating the process from *Step 4-Scoping and Drafting*. The SPP RE Trustees may not submit a proposed SPP RE Regional Reliability Standard to NERC for approval without a positive outcome from open and balanced voting per *Step 6-Open Voting*.

Advisory votes of the MOPC and the BOD/MC do not impact the SPP RE Trustees’ authority to submit a Consensus Draft SPP RE Regional Reliability Standard to NERC. However, the SPP RE Trustees shall give full consideration to the results of the balloting and any dissenting opinions presented within the Minority Report or opinions of the MOPC and BOD/MC.

**Step 13 – Submit to NERC for Approval as SPP RE Regional Reliability Standard**
SPP RE staff will notify interested parties of submission of a Consensus Draft SPP RE Regional Reliability Standard to NERC by the SPP RE Trustees through the customary communication procedures and processes then in effect. SPP RE staff will publicly notice any further steps necessary to have a Consensus Draft SPP RE Regional Reliability Standard reviewed and/or approved through the NERC.

**C. Filing of Regional Reliability Standards with Regulatory Agencies**
The development of Regional Reliability Standards must be administered in coordination with NERC’s Standards Development Processes. At the discretion of the NERC Board of Trustees, adopted Reliability Standards may be filed with applicable regulatory agencies in the United States, Canada, and Mexico. Regional Reliability Standards, once approved by FERC, are made part of the NERC Reliability Standards and shall be enforced accordingly.
Appendix A

Any interested party may propose changes to this manual. Such manual change requests will follow all the steps of the SPP RE Regional Reliability Standards Process outlined in Section V, Part B of this manual.

II. Appeals
Persons who have directly and materially affected interests and who have been or will be adversely affected by any substantive or procedural action or inaction related to the development, approval, revision, reaffirmation, or retirement of a SPP RE Regional Reliability Standard shall have the right to appeal. This appeals process applies only to the SPP RE Regional Reliability Standards Process as outlined in Section V, Part B of this Manual.

The burden of proof to show adverse effect shall be on the appellant. Appeals shall be made within 30 days of the date of the action purported to cause the adverse effect, except appeals for inaction, which may be made at any time. In all cases, the request for appeal must be made prior to the next step in the process.

The appeal will be addressed by the SPP RE Trustees. The appeal is included in a Minority Report of the Consensus Draft SPP RE Regional Reliability Standard, which remains a part of the record for the proposed SPP RE Regional Reliability Standard throughout the SPP RE Regional Standards Development Process.

The SPP RE Trustee’s final decisions of any appeal shall be documented in writing and made public.

A complaint will be noted in a Minority Report, including the substantive or procedural action or inaction associated with a proposed SPP RE Regional Reliability Standard or the SPP RE Regional Standards Development Process. The complaint should describe the actual or potential adverse impact to the appellant. The SPP RE Trustees will provide a written response to the complaint. The appellant’s response to the SPP RE Trustees determination will be included in the Minority Report.

The SPP RE Trustees shall provide a response to any remaining open complaints.
### Appendix B: SPP RE Regional Standard Request Form

<table>
<thead>
<tr>
<th>RSR Number</th>
<th>RSR Title</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**SPP RE Regional Reliability Standard Name**  
(include Section No., Title, and existing Standard Version if any)

**Requested Resolution Date (if applicable)**

**Description**

**Reliability Need or Purpose** –  
Try to identify if known: Technical requirements, reliability risk factor, measurements (refer to SPP RE Regional Reliability Standards Development Process Manual for descriptions).

**Tariff Implications or Changes**  
(Yes or No; If yes include a summary of impact and/or specific changes)

**Criteria Implications or Changes**  
(Yes or No; If yes include a summary of impact and/or specific changes)

**NERC Standard Implications**  
(Yes or No, and summary of impact)
<table>
<thead>
<tr>
<th>Sponsor</th>
</tr>
</thead>
<tbody>
<tr>
<td>Name</td>
</tr>
<tr>
<td>E-mail Address</td>
</tr>
<tr>
<td>Company</td>
</tr>
<tr>
<td>Company Address</td>
</tr>
<tr>
<td>Phone Number</td>
</tr>
<tr>
<td>Fax Number</td>
</tr>
</tbody>
</table>

| Proposed Regional Standard Language |
## Appendix C: SPP RE Regional Standard Request Comment Form

<table>
<thead>
<tr>
<th>RSR Number</th>
<th>RSR Title</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
</tbody>
</table>

### Submitter’s Information

<table>
<thead>
<tr>
<th>Name</th>
<th>E-mail Address</th>
<th>Company</th>
<th>Company Address</th>
<th>Phone Number</th>
<th>Fax Number</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Comment Form Instructions (please delete before submitting comments):

Comments are to be submitted electronically and are due by close of business of the comment due date. Please follow this file naming convention: ###PRR <Company Name> Comments<date>.doc.

<table>
<thead>
<tr>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Revised Regional Standard Language</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
</tbody>
</table>
Appendix D: SPP RE Regional Reliability Standards Development Procedure

- MOPC receives request for SPP RE Regional Standard
  - Notification to SPP RE Trustees & Public
    - SDT formation/Scoping and Drafting
      - Post Draft for Public Comments (30 days)
        - Open Vote
          - PASS
            - Prepare Consensus Draft & Minority Report*
          - FAIL
            - Return to Scoping/Drafting

- Post Draft for Action in MOPC Agenda (7-10 days)
  - MOPC Review and Vote
    - PASS
      - SPP BOD/MOPC Review
        - PASS
          - SPP Board Recommendation to SPP RE Trustees
            - SPP RE Trustees Action
              - ACCEPT
              - NO NEED
                - Submit to NERC for Approval as Regional Standard
                - Terminate
            - FAIL
              - Return to MOPC Review/Vote**
                - **If twice returned, proceed to Step 11
              - Return to Scoping/Drafting
            - Request termination. Proceed to Trustees Action

*Minority report remains part of the record for the proposed standard