

HOLISTIC INTEGRATED TARIFF TEAM

Quarterly BOD/MC & RSC Briefings
April 2019

HITTTASKS FROM SPP BOARD



Overview of HITT Tasks (5 areas)

- 1. SPP's transmission planning and study processes, including, but not limited to, Generation Interconnections (GI); the GI queue; Aggregate Studies; Energy Resource Interconnection Service (ERIS) and Network Resource Interconnection Service (NRIS); capacity requirements, including more attributes than energy; and related FERC planning requirements;
- Transmission cost allocation issues, including. but not limited to, Highway/Byway, directly assigned costs, Attachment Z2 credits, cost allocation impacts on transmission pricing zones with large wind resources, and state by state supply resource mix requirements and/or goals;

Overview of HITT Tasks

- 3. Integrated Marketplace impacts related to a changing resource mix, access to lower cost generation, potential changes in production tax credits, approach of using market-based compensation for varying attributes of different types of generators, etc.;
- 4. Disconnects or potential synergies between transmission planning and real-time reliability and economic operations; and
- 5. Additional areas and/or issues as appropriate and reasonably related to its scope of work.

The team is expected to issue a report to the SPP Board of Directors and Members Committee containing a set of high-level recommendations that provide solutions for the region by April 2019.

HITT Membership

• **SPP Board** - 2 Representatives Jim Eckelberger (Director) Graham Edwards (Director)

• RSC - 2 Representatives Shari Feist Albrecht (Commissioner Kansas Corporation Commission and RSC) Dennis Grennan (Commissioner Nebraska Power Review Board and RSC)

• Investor Owned Utilities – 4 Representatives Richard Ross (AEP) Denise Buffington (KCPL) Greg McCauley (OG&E) Bill Grant (SPS)

Cooperatives - 3 Representatives
 Mike Wise (Golden Spread)
 Mike Risan (Basin)
 Al Tamimi (Sunflower)

• Independent Power Producers - 2 Representatives Rob Janssen (Dogwood Energy) – *Vice-Chair* Holly Carias (NexEra)

• Municipals - 1 Representative Dennis Florom (LES)

• State Agencies - 1 Representative Tom Kent (Nebraska Public Power District) - Chair

• Independent Transmission Companies - 1 Representative Brett Leopold (ITC Great Plains)

• CAWG Liaison Cindy Ireland (Arkansas PSC Staff)

SPP Staff Support Team

Paul Suskie, Executive Vice President and General Counsel

Antoine Lucas, Director of Transmission Planning

CJ Brown, Director of Systems Operations

Don Shipley, Director of Settlements

Charles Locke, Director of Transmission Policy

Richard Dillion, *Director of Market Policy*

Gary Cate, Manager, Market Design

Tessie Kentner, Managing Attorney

Ben Bright, Manager Regulatory Processes

Greg Sorenson, Market Monitor Unit

OVERVIEW

HITT's One-Year Efforts



Timeline and Approach

Educational & Information Gathering

April – July 2018

Educational will be continuous throughout the process with emphasis during 1st 3 months.

Call for Stakeholder Presentations

Aug - Nov 2018

Stakeholders
presentations on
perspectives,
challenges &
possible
solutions.

Finalize Report

Dec - April 2019

Develop, analysis, study & finalize recommendations for the HITT Report to the SPP BOD/MC.



HITT One-Year Effort Overview

- The HITT met 16 times from April 2018 to April 2019. Stakeholders attended some meetings in-person, while all stakeholders were invited to participate via a WebEx and/or phone to share their thoughts at all HITT meetings.
- During the first few months, the HITT focused on education.
- Beginning in August, SPP stakeholders presented their companies' perspectives and experiences and suggested solutions to the challenges.
- In December, the group began developing specific recommendations to deliver to the board.
- Team members requested information from SPP staff on numerous topics and posed specific questions for follow-up. Overall, SPP staff responded to 94 requests for information (RFI) to ensure team members were welleducated on the topics being discussed
- The HITT coordinated its efforts to gain synergizes and minimize any
 potential overlap with the activities of other SPP groups, such as the Cost
 Allocation Working Group, the Regional State Committee, the Market
 Working Group, the Supply Adequacy Working Group, the Strategic
 Planning Committee, and the Transmission Working Group.

HITT by the Numbers

- 15 stakeholders representing diverse sectors
- 16 meetings
- 12 months
- 94 requests for information
- 21 recommendations

Stakeholder Presentations

NextEra – July 31

Holly Carias – Energy Storage Technology and Applications on the T&D Grid

Wind Coalition & AWEA – July 31

Steve Gaw - Suggestions for Improvements in Process in Response to Problem Statements 1A and 1B

Nebraska Public Power District – July 31

Joel Dagerman – Transmission Cost Allocation Methodologies: 1) Under Compensation for Transmission Utilization associated with Zonal Exports, and 2) Cost Shifts Related to Tariff Inclusion of Existing Low Voltage Facilities (Radial 69 kV)

• Gridliance – July 31

Brett Hooton – Cost Allocation Methodology Proposal – Moving to Subregions



Stakeholder Presentations

- NextEra August 21
 Mark Ahlstrom NERC Essential Reliability Services
- Sunflower– August 21

 Al Tamimi Cost Allocation Wind Rich SECI Area

 Al Tamimi Transmission Owner Compensation
- AEP August 21 Richard Ross – Congestion Hedging Challenges/Alternatives
- Golden Spread August 21
 Mike Wise Deliverability Model
- PJM August 21 Mark Sims – *How has PJM Implemented ERIS/NRIS*
- Golden Spread –October 23 Hannes Pfiefenberger (Brattle Group) – *Market Ramping Product*



Stakeholder Presentations

- City Utilities of Springfield November 6 John Stephens/Maurice Moss - Cost Allocation
- Dennis Reed November 6
 Dennis Reed Zonal Access Charge from 2009
- Omaha Public Power District December 4

 Luke Haner *Load Growth*
- NextEra April 3, 2019 Holly Carias – *LTCR Improvements*

HITT Issues

Issue No. 1A: SPP's current planning processes for transmission facilities were created prior to the development of the current full Day Ahead and Real Time energy and ancillary services markets. How should we change the planning process, operating processes and market/tariff products to get the right results? That is, the right system facility projects built with the right entity paying. Additionally, what synergies can be developed between market operations and planning?

Issue No. 1B: Given the guidance the HITT developed for Issue No. #1A, the Team will review the transmission cost allocation methodologies to potentially make recommendations to improve processes to ensure that just and reasonable cost allocation principles are used in the SPP region. Any recommendation will be sent to the RSC/CAWG for consideration.

Issue No. 2: Develop a better understanding of the product needs of customers based on looking at different market designs to see if enhancements could be implemented to get correct products in place and incented for the SPP market. This includes the need to understand essential reliability services and see if market designs should be changed to get mechanisms in place. Additionally, need to look at impacts to resource adequacy and planning processes.

Issue No. 3. Examine barriers to load growth within SPPs policies and tariff procedures.

- R Indicates Reliability Recommendations. M Indicates Market Enhancement Recommendations.
- I Indicates Transmission Planning & Cost Allocation Recommendations.

Matrix Chart

✓ indicates contained in Staff's straw proposal.							
■ Box indicates recommendations needs more discussions. ■ Box indicates HITT concensus.							
1A	1A	1A	18	1B	2	3	
Resource	Transmission Planning	Congestion Rights	TPZ & Schedule 11-	TO Comp & Upgrades	Market & Other Products	Load Growth	
Adequacy (RA)	Planning	(CR)	Zonal	Opgrades	Other Products	& AQ	
D 1A-1.1	1A-2	M 1A-7.1	T 18-1	1B-3.1	R 2-1	T 3-1	
Keep Existing	Increase Value	(Option 1)	Decouple	Establish Market	Continue:	Trans-	
RA Rules	for NRIS Service	CR Market w/	Sch. 9 & 11	Transmission	1) fast-start;	parency	
	(Deliverability)	Counter-flow	TPZ and	Service (MTS)	2) ramping; &	8.	
	& change	Optimization	potentially est.	Charge	3) multi-day	Limited	
	thresholds for	Using Excess	larger Sch. 11		market efforts	to New	
	ERIS Service	Auction \$s.	TPZ			Loads	
R 1A-1.2	1A-3	1A-7.2	1B-2.1	T 1B-JE Proposal		T 3-2	
Determine	Econ. &	(Option 2)	(Option 1)	Establish Byway	Identify ERS	Speed	
ERS Req'ts	reliability	Move towards	Change Byway	Cost Allocation	requirements		
	upgrades	nimination of	Cost Allocation	Review Process	and		
	w/non-firm resources	tredoble rights.	to 2/3-1/3		appropriate		
Others?	4	Others?	1B-2.2	18-4	compensation R 2-3		
Others:	T 1A-4 Evaluate 1.0	Others:	(Option 2)	Zonal Cost	Implement an		
	B/C Economic		Change Byway	Allocation	uncertainty		
	Projects		Cost Allocation	Adjustments for	product		
	,		to 50/50	Energy	,		
	T 1A-5		T 1B-1 & 2	1B-5	IV/ 2-4 (MMU)		
	Est. local TPZ		Any existing	MTS Charge for	Evaluate		
	planning		cost allocation	TO Comp. for GI	generator offer		
	criteria and		changes	O&M & Sch. 9	req'ts for		
	processes		phased in 5-10	Costs?	safeguards for		
			years		negative prices		
	T 1A-6			T 18-6	<u>[√] 2-5</u> (MMU)		
	Evaluate New			Evaluate	Evaluate VER		
	3-Phase Process			potential revenue	offer at a		
	18 Months		Others?	requirement &	specific level in		
	after implementation			recovery methodology for	the day-ahead market		
	implementation			methodology for TSD.	market		
	Others?			18-7	IVI 2-6		
				Establish cost	Evaluate more		
				allocation rules	advanced		
				for solar similar	economic		
				to wind	evaluation of		
					reliability		
				T 18-8	<u>R</u> 2-7		
				- Eliminate &	Operations		
				Replace Z2	Tools		
				Payment			
				Obligations			
I	I	I	I	Prospectively		1	

OVERVIEW HITTREPORT

HITT Report Overview

21 recommendations in four categories

- 5 Reliability
- 4 Marketplace §
- 9 Planning & Cost Allocation 🔯
- 3 Strategic 💢
- 13 recommendations are actions
- 8 recommendations are evaluations

Holistic Integrated Tariff Team Recommendations

Reliability :



- **ERS/ORS** compensation model
- **Market enhancements**

Marketplace

- **Uncertainty market product**
- **Additional operational tools**

Reliability & **Economics** are Inseparable

Planning & Cost Allocation



- **NRIS/ERIS** modifications
- Uniform Sch. 9 planning criteria
- **New load addition modifications**
- **Three-phase GI process effectiveness**
 - B/C ratio for economic projects
- Decouple Sch. 9 & 11 pricing zones
- Byway cost allocation review process
- **Z2 replacement**
- Cost allocation for transmission storage

Congestion hedging improvements





Economic evaluations of reliability



Strategic

- **Technological advances**
- Keep seams a priority
- Storage white paper



#1 Study essential reliability services & other reliability services

SPP should perform a study to evaluate the region's reliability challenges with a dramatically changing generation resource mix. The study should identify all NERC ERS and help determine the amount of ERS and ORS needed in the future. The results can be used to gain a better understanding of the most effective and efficient ways for the region to economically maintain reliability with a preference to markets. This study should be cyclical so the footprint can continuously work toward maintaining reliability in the future.



#2 Implement ERS/ORS compensation model

SPP should use the result of the study in reliability recommendation #1 to help establish a compensation model associated with each ERS and/or ORS. This includes a review of regulation service compensation to determine if the service is appropriately valued. The review should include consideration of cost causation and whether technology that reduces the need for regulation service should receive some of the compensation.



#3 Implement market enhancements

SPP should continue enhancements to the Integrated Marketplace including fast-start resource logic; ramping capability; and a multi-day, longer-term market product.

#4 Implement uncertainty market product

SPP should continue to develop an uncertainty product. This evaluation should include a method for calculating the product's requirements.

#5 Study additional operational tools

SPP should determine what additional operational tools are needed to ensure BES reliability is maintained at the upmost level.

Marketplace \$

#1 Implement congestion hedging improvements

SPP should continue with a market mechanism to hedge load against congestion charges. The existing market designed should include modifications to implement counter-flow optimization that is limited to excess auction revenues.

#2 Study offer requirements for variable resources

SPP should evaluate whether variable energy resources should have a requirement to offer at a specific level in the day-ahead market. SPP should review incentives and consider market rule changes to improve day-ahead participation for wind resources.

Marketplace (\$)

#3 Study automatic mitigation of unduly low offers

SPP should evaluate whether generation (including renewables) offer requirements provide adequate safeguards against uneconomic production.

#4 Study economic evaluations of reliability

SPP should evaluate the cost and benefits of more advanced economic evaluations of reliability. This evaluation should help educate and encourage the use of dynamic line ratings, topology optimization and economic outage coordination when practical, economic, and reliable.



Transmission Planning

#1 NRIS/ERIS modifications

SPP should develop and adopt a policy that creates the appropriate balance between costs assessed and value attained among: energy resource interconnection service (ERIS), network resource interconnection service (NRIS), and long-term transmission service. The policy should add more value to NRIS by making NRIS eligible to attain benefits comparable to those awarded to designated resources (DR), without requiring a transmission service study, while tightening thresholds for mitigation of ERIS system impacts. This recommendation includes the concept of deliverability on a larger sub-regional basis. The policy should address capacity accreditation. The cost/value balance should be maintained throughout all transmission services, transmission planning, and Integrated Marketplace processes to ensure effectiveness and equity for all impacted stakeholders.

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#2 Establish uniform Schedule 9 local planning criteria

Each SPP Schedule 9 transmission pricing zone should establish uniform local planning criteria for its zone. The criteria can vary between zones, but all Transmission Owners within each zone should be subject to the same local criteria in determining the need for zonal reliability upgrades within the zone. This also includes the additional recommendation that the host transmission owner should invite transmission owners & transmission customers of that zone to participate when developing the zonal criteria.



#3 Implement new load addition modifications

SPP should modify the Attachment AQ (delivery-point additions, modifications, or abandonments) process to be more transparent and allow for quicker results to facilitate potential load growth within SPP. Attachment AQ should be modified to limit its application to new load additions.

#4 Study three-phase GI process effectiveness

SPP should evaluate the effectiveness of the three-phase generator interconnection study process following implementation.

#5 Evaluate B/C ratio for economic projects

SPP should evaluate increasing the current B/C ratio margin threshold for economic upgrades from the current 1.0 B/C and consider raising in a range of between 1.05 to 1.25.



Cost Allocation

#1 Establish new Schedule 11 transmission pricing zones

SPP should decouple Schedule 9 and Schedule 11 transmission pricing zones, which would allow the creation of larger Schedule 11 pricing zones and/or Schedule 9 sub-zones prospectively. When creating the new pricing zones, consideration should be given to new deliverability sub-regions, distribution factor calculations, and market and power flows.

If the Regional State Committee adopts a policy to reallocate existing costs within new Schedule 11 transmission pricing zones, in order to mitigate cost shifts, the zones should be consolidated over a 5 to 10-year transition period.



#2 Establish byway facility cost allocation review process

SPP should evaluate creating a narrow process through which costs for specific projects below 300 kV can be fully allocated on a region-wide basis in consideration of the regional benefits resulting from the facilities, with such benefits including energy exports from the transmission pricing zone where the project is located.



#3 Implement Z2 replacement

For new upgrades that are wholly or partially funded through directly-assigned upgrade costs (DAUC), the entity that incurs such costs will no longer be eligible for compensation through revenue credits under Attachment Z2. Instead, the DAUC sponsor will be eligible to receive compensation that may be available through incremental long-term congestion rights (ILTCRs). The ILTCRs will function as currently described in Attachment Z2, except that the total compensation will be limited to each upgrade's DAUC plus interest.

#4 Study cost allocation for transmission storage

Evaluate whether SPP should establish cost allocation and rates under the tariff for energy storage resources in order to treat them as transmission assets if these resources are used as transmission assets.

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Strategic



#1 Add technological advances to SPP's strategic plan

Technology is changing more rapidly than we have ever seen in SPP's nearly eight decades of existence. To be better prepared for these changes, the HITT recommends that the Strategic Planning Committee (SPC) add understanding and evaluation of technological advances to SPP's strategic plan.

#2 Continue to include seams in Strategic Plan

As noted in the SPPT's 2009 report, seams with our neighboring regions continue to be an area that is challenging and for which there are potential improvements. The HITT recommends that SPP continue to make seams a high priority and to continue to include seams as a part of SPP's strategic plan. The Seams Steering Committee should continue to provide direction to SPP staff on seams issues.

Strategic



#3 Storage white paper

While technological changes are rapidly developing in the electric industry, energy storage – particularly batteries – is an immediate challenge and opportunity. The impact storage will have on the future is evident by the increasing amount of batteries in SPP's generation interconnection queue and FERC's Order 845. The HITT recommends that SPP staff create a white paper on the many issues related to storage to gain a better understanding of storage and how SPP should address these issues in the future. This white paper will be delivered to the MOPC, RSC and the Board of Directors/Members Committee January 2020. The white paper should include tactical and strategic recommendations. In the interim, MOPC working groups will continue their efforts.

Action Plan (Proposed)

Strategic Planning Committee							
Ø	Oversee & track implementation of HITT recommendations	N/A	Until complete				
	Cost Allocation Working Group / Regional State Committee						
B	C1: Decouple Schedule 9 & 11 pricing zones	RTWG	July 2020				
8	C2: Establish byway facility cost allocation review process	ESWG/TWG/RTWG	July 2020				
8	C4. Study cost allocation for transmission storage devices	TWG, MWG	July 2020				
MOPC							
8	T1: NRIS/ERIS modifications	TWG	April 2020				
Market Working Group							
- <u>`</u> @:-	R3. Market enhancements: ramping	N/A	July 2019				
-`@:-	R3. Market enhancements: fast-start	N/A	Jan. 2020				
-`@:-	R3. Market enhancements: multi-day, longer-term	N/A	April 2020				
\$	M1. Implement congestion hedging improvements.	RSC/CAWG	April 2020				
\$	M4. Study economic evaluations of reliability	ORWG/TWG	April 2020				
- <u>`</u>	R4. Implement uncertainty market product	ORWG	Oct. 2020				
\$	M2. Study offer requirements for variable resources	N/A	Jan. 2021				
\$	M3. Study automatic mitigation of unduly low offers	N/A	Jan. 2021				
-)-	R2. Implement ERS/ORS compensation model	ORWG	April 2021				

Action Plan (Proposed)

Transmission Working Group					
T2: Establish uniform Schedule 9 local planning criteria	RTWG/TOs	Jan. 2020			
T3: Implement new load addition modifications	RTWG/RCWG	April 2020			
Regional Tariff Working Group					
The C3: Implement Z2 replacement	RSC/CAWG/MWG	April 2020			
Economic Studies Working Group					
B/C ratio for economic projects	MOPC	Jan. 2020			
Staff					
S2. Storage white paper	RSC/MOPC	Jan. 2020			
	MWG/ORWG/SAWG	July 2020			
R5. Study additional operational tools	ORWG/MWG	Ongoing			
T4. Study three-phase GI process effectiveness	N/A	18 mo. after implementation			

HITT Timeline (Proposed)

MWG	R3. Markets: ramping Jul-19		
ESWG	T5. B/C ratio for economic projects	Jan-20	
TWG	T2. Uniform Sch.9 planning criteria	Jan-20	
MWG	R3. Markets: fast-start	Jan-20	
Staff	S2. Storage white paper	Jan-20	
TWG	T3. Load addition modifications	Apr-20	
MOPC	T1. NRIS/ERIS modifications	Apr-20	
MWG	R3. Markets: multi-day	Apr-20	
MWG	M4. Economic eval reliability	Apr-20	
MWG	M1. Congestion hedging improvements	Apr-20	
RTWG	C3. Z2 replacement	Apr-20	
CAWG/RSC	C4. Cost allocation transmission storage	Jul-20	
Staff	R1. Study ERS & ORS	Jul-20	
CAWG/RSC	C2. Byway cost allocation review	Jul-20	
CAWG/RSC	C1. Decouple Sch. 9 & 11	Jul-20	
MWG	R4. Markets: uncertainty	Oc	ct-20
MWG	M3. Automatic mitigation low offers		Jan-21
MWG	M2. Offer requirements variable resources		Jan-21
MWG	R2. ERS/ORS compensation		Apr-21

Proposed HITT Report Schedule

April 29 Present at quarterly BOD/MC/RSC briefings

May 9 Present at SPC retreat

May-July Brief FERC

May-July Provide detailed information to key SPP working groups:

CAWG/RSC* RCWG ESWG RTWG

MOPC SAWG

MWG TWG

ORWG

July 30 SPP Board/Members Committee approve HITT Report

^{*} RSC is scheduling a special in-person briefing before July



QUESTIONS



Z2 Remand Order

Paul Suskie, EVP & General Counsel

BOD/MC & RSC Quarterly Update – April 29, 2019

Outline of FERC's Reversal of Z2 Waiver

- What is Attachment Z2
- Waiver 1 Year Billing limitation
- FERC Reversal
- Next Steps



What is Attachment Z2

- FERC Order 2003 required compensation for sponsors of certain network upgrades (GI)
- FERC Order 681 required RTOs to offer ILTCRs as a form of compensation for network upgrades
- Pursuant to CAWG/RSC white paper SPP created an additional compensation option today known as Attachment Z2
- Attachment Z2 is a process to compensating Transmission Customers who pay for upgrades that are subsequently used by transmission customers
- The types of eligible upgrades include:
 - Generator Interconnection
 - Sponsored
 - Transmission Service



Background – FERC Docket

Original Obligation

• 2005 - ER05-109: Created Revenue Credits (Today known as Z2)

CLARIFYING FILINGS AT FERC

- <u>2008 ER08-746:</u> Attachment Z was separated into Z1 Aggregate Study Procedures and Z2 Revenue Crediting Procedures (Credits)
 - Credits will be based upon NITS & PTP service that could not be provided "but for" the existence of the upgrade.
 - Expanded Credits to Project Sponsors.
 - The "but for" test recognizes that a network upgrade may also provide benefits in the opposite direction.
 - Changes became effective May 2008
- 2013 ER13-1914: Clarifications to Revenue Crediting
 - Clarify the determination of credits, the funding of credits, and the distribution of credit revenue for Creditable Upgrades under the Tariff
 - Include provisions that are designed to simplify and streamline the crediting process
 - Changes became effective September 2013



Request for Waiver

- In 2016, SPP was finalizing the process for implementation of the transmission revenue crediting process under Attachment Z2 after years of delays, which was designed to include all applicable transmission revenue credits that arose prior to implementation, dating back to 2008.
- April 1, 2016, SPP filed a waiver request with FERC to facilitate SPP's implementation of revenue crediting under Attachment Z2 for the historical period of 2008-2016 in Docket No. ER16-1341 ("Waiver Request"), requesting, among other items, a waiver of the one-year limitation on billing adjustments in Section 7.1 of the Tariff.
- July 7, 2016, FERC issued on order granting SPP's Waiver Request ("Order Granting Z2 Waiver").
- Fourth Time FERC had granted such a waiver for SPP.



Implementation of Z2

- November 2016- SPP issued the first invoices that reflected implementation of the transmission revenue credits.
- As a result of FERC's Order Granting Z2 Waiver, the November 2016 invoices included transmission revenue credits for the historical period.
- The historical period involves approximately \$200 million that SPP has billed and collected from certain transmission customers and, in turn, paid certain upgrade sponsors for upgrades they funded.



Request for Rehearing

- Numerous parties requested rehearing of the Order Granting Z2 Waiver.
- On November 6, 2017, FERC denied rehearing of the Order Granting Z2 Waiver, rejecting arguments that, as part of the "filed rate," FERC could not waive section 7.1 ("Z2 Rehearing Order").
- FERC reasoned that because intervenors conceded their awareness of forthcoming Attachment Z2 liabilities, adequate notice was provided to overcome any filed rate objections.



Appeal to DC Circuit

- On January 5, 2018, Xcel Energy Services Inc.
 ("Xcel") filed a petition for review of the Order
 Granting Z2 Waiver and the Z2 Rehearing Order in
 the United States Court of Appeals for the District of
 Columbia Circuit.
- Following Xcel's submission of its initial brief and supporting intervenor briefs, but prior to filing its own brief, FERC filed a motion for voluntary remand of the orders to consider the potential implications of the court's intervening decision in <u>Old Dominion v.</u> <u>FERC.</u>



Old Dominion v. FERC

- <u>Old Dominion</u> was decided by the DC Court of Appeals on June 15, 2018 but is unrelated to SPP's Attachment Z2 waiver request docket.
- <u>Old Dominion</u> concerned a proposed waiver of PJM's tariff-imposed rate cap to compensate generators who, at PJM's direction, supplied electricity during the 2014 polar vortex.



Remand to FERC

- The DC Court of Appeals granted FERC's motion for voluntary remand on July 31, 2018.
- By notice issued August 6, 2018, FERC invited interested parties to submit briefs addressing the significance of <u>Old Dominion</u> and any other matter of relevance to the Z2 Waiver Orders.
- Briefs were submitted by numerous parties including SPP, Xcel, NextEra, OG&E, EDF Renewables, Golden Spread, AEP, and KEPCO.



FERC Reversal of Z2 Waiver

- February 28, 2019- FERC issued the Z2 Remand Order reversing the waiver of Section 7.1 of the Tariff previously granted in the Order Granting Z2 Waiver and denying SPP's request to waive its Tariff to enable SPP to invoice transmission service customers for credit payment obligations outside of the one-year billing adjustment limitation for the historical period. <u>Almost 3 years after SPP request.</u>
- FERC found that the request for waiver was prohibited by the filed rate doctrine and the rule against retroactive ratemaking and that SPP did not provide adequate notice in this instance to satisfy these requirements.
- FERC also declined to exercise discretion under section 309 of the Federal Power Act, which provides FERC with broad remedial and equitable discretion to implement its authorities under the Federal Power Act, to excuse SPP from unwinding prior period Attachment Z2 settlements.
 - Commissioners Cheryl LaFleur and Richard Glick issued separate concurring statements
 expressing regret at the inequitable result of the orders but agreeing with the majority that
 FERC's hands are effectively tied by the filed rate doctrine and rule against retroactive
 ratemaking in light of the intervening <u>Old Dominion</u> case.



Z2 Remand Order Requirements

- FERC directed SPP to provide refunds, with interest calculated at the FERC interest rate.
- Specifically, SPP must refund credit payment obligation amounts for the historical period, except for those becoming payable one year prior to the date SPP initially rendered bills to customers for credit payment obligations.
- FERC directed SPP to file a report within 120 days of the date of this order detailing how it proposes to make the refunds and providing data required by the order.
 - FERC noted it will provide an opportunity for comment on the report.
- FERC also stated that SPP shall not provide any refunds prior to the issuance of a further Commission order directing refunds.



Next Steps

- SPP and other parties filed requests for rehearing of the Z2 Remand Order on April 1, 2019.
- SPP is developing a plan for compliance that will be filed with FERC no later than June 28, 2019.
- SPP is evaluating many challenges of a refund.
 - FERC has not ruled on SPP's filing to create a mechanism to get fund paid to non-jurisdictional entities (<u>Non-jurisdictional</u> <u>refund filing</u>)
 - Funds subject to refund may have been paid to entities that may have paid these funds to customers under state jurisdiction
 - FERC has not issued a final ruling on 206 complaints as to how SPP calculated refunds.
- SPP expects that parties who have been paid Z2 credit and now must refund this money <u>may</u> file Section 206 complaints against SPP at FERC.





Questions